

KUBRUSSEL
SINT LUCAS



Mature Brussels?

Growth of the deliberative democracy
for integrated urban planning

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Co-production in urban planning
in the Brussels Capital Region

Red line of the presentation

Red line

- Zoom in on BXL
- Urban Planning
- Plan orientation
- Co-production and discourses
- Policy recommendations
- More inclusive policies?
- Integrated urban planning?
- Conclusion



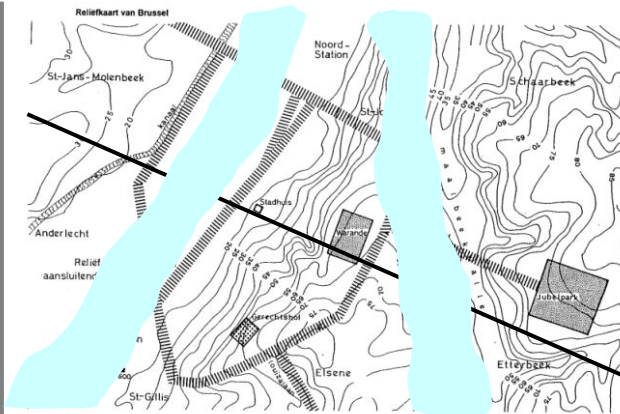
BXL

- Zoom in on Brussels
- Urban Planning
 - 50 years of plan orientation
 - Co-production and Discourses
- Policy recommendations for co-production
 - More inclusive policies
 - Integrated urban planning
 - Conclusion: corrective deliberation?

BXL Topography

Red line

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Canal Zenne

Maalbeek

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BXL Historical

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'pentagon',
first and second crown

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BXL Administrative

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Brussels Capital Region
19 municipalities
(no neighbourhood delimitation)
Statistical sectors

Tension with morphological development

Growth of the 'periphery'

No boarder for economy and infrastructure

Compact Region, high institutional density

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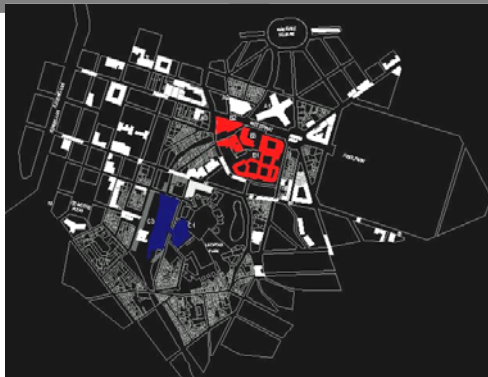
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BXL Capital[s]

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LAGROU E. (2001) 'Brussels: Five capitals in search of a place. The citizens, the planners and the functions.' in : Geojournal 51, January 2001

- European headquarters
- State capital
- NATO
- Brussels Capital Region
- Central functions for Flanders
- Ministries from the Frenchspeaking community

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BXL Fractures

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- Vaulting of the Zenne
- Leopold II: Roi Urbaniste (1865 - 1909)
- Louisa
- North-South Junction
- 'Manhattan'
- European Quarter Brussels



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Urban planning: tendencies

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- Territorially bound issues are more and more complex
- Demand for more inclusive policies
- Demand for more professional policies

Tension or balance?



Study of **processes** and **contents**

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50 years of plan orientation

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45-75 Postwar modernism, feasibility, demolition-reorganisation, representation and expertise, government and designers central

75-90 Anti-modernism, small-scale interventions, conservation-densification, participation and consensus, model of direct democracy

90-now Regional planning, new identity for Brussels, institutionalisation of interest groups

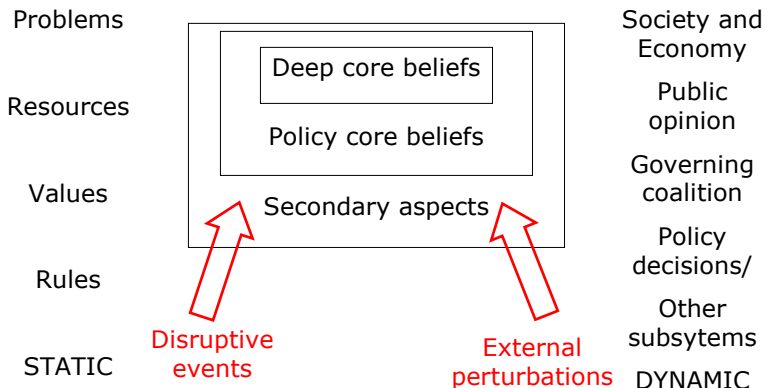
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Advocacy Coalition Framework Paul Sabatier

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Belief systems: endogenous variables



Belief systems: exogenous variables

Co-production and discourses

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- Broad spectrum of **actors**, changes of discourses through new associations, ad hoc initiatives between actors who join in one discourse (together with formal channels of participation)
- New **instruments** of local urban interventions formally include participation
- Projectbound determinants: impact and potential of conflict
- Contextbound determinants: attitude of local authorities, presence of social-cultural capital, economic development, personalities, etc.
- Jurisdiction not adapted to the scale and kind of urban questions

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Co-production and discourses

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- Experts, inhabitants or users? Concepts for enhanced participation appear in a cyclical movement
- Instruments and modes of participation in urban planning: cfr. Neighbourhood contracts and sites of regional importance
- High willingness to participate, strong participative fabric in neighbourhoods
- Social-cultural capital and political concern, but: 'Frankenstein'-phenomenon and 'knowledge gap'
- On the transition between 'being consulted' and 'actively consulting and interactive'

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BXL Urban Toolbox

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	Comprehensive planning	Project-oriented planning
Regional and Supra-local	Regional Development Plan Regional Land Use Plan	Sites of regional importance, Lever zones
Municipal and Local	Municipal Development Plan	Neighbourhood contracts, Neighbourhood initiatives, URBAN, Interreg, Objective II, SIF



Contributors in the urban arena

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<i>Scale of intervention</i>	Supra-local BRUSSELS CAPITAL REGION		Local 19 MUNICIPALITIES	
	Political Actors	Elected	The Government	Mayor and aldermen
The Council			Municipality councils	
	Appointed Administration		Administrations	
Societal Actors	Interest groups Umbrella organisations Pressure Groups Research Regional Press		Interest groups Neighbourhood comités Local clients / Users Local Press	

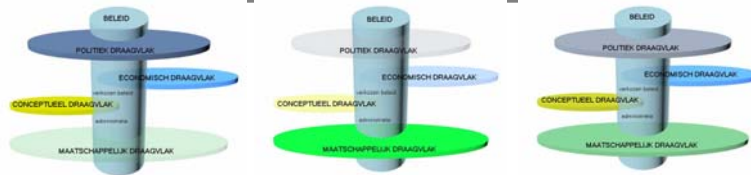
<http://www.brussels.irisnet.be>

More inclusive policies?

(p. 29-50)

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Different levels of support:
Political, concept and design, economical, societal

Two conflicting models in Brussels:

Direct democracy or intervention by authorities

Different procedures of deliberation

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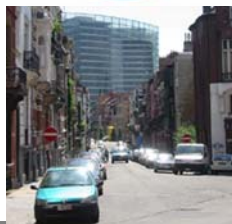
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Integrated urban planning?

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Complexity of urban issues

- Integration of sectors:
 - Within regional questions
 - Mix of regional and communitarian questions
- Integration of scales:
 - horizontally: more than one region
 - vertically: more than one level of authorities
- Integration of instruments: timeframe, budgets and programs

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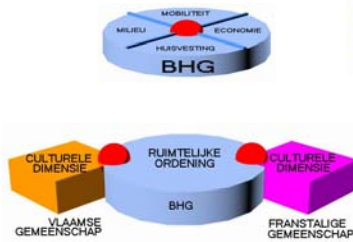
Integrated urban planning?

Red line

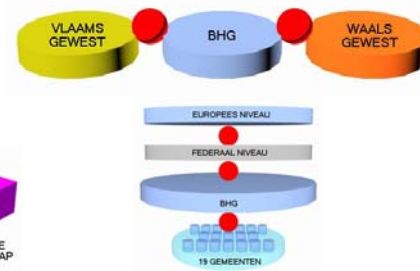
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Strategic connections

Sectors



Scales



Deliberative democracy?

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- Strong vision for coherence and long term spatial quality 'Single issue' approach is replaced by integrated, contextual approach
- Search for conflict potentials and assymetric positions of intervention, importance of structural deliberation
- Analysis of the quality of democracy: evaluation of the deliberation
- Sovereignty of the authorities remains with flexible modes of consultation
- Follow-up with a cel of 'administrative deliberation'

Strengthen representation

Incorporate participation



Metropolitan planning

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Study visit

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The European Quarter
 Regional Development Plan/
 Map 2: Lever zone
 Site of regional Importance



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Alternative study visit

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Neighbourhood Contracts

Regional Development Plan, Map 3,
Development of Housing for Neighbourhoods in Decline

Program:

Housing, Public Space, Social track + Participation

Frame:

Ordinance 1993, 10 Mio €, 4 Years, Reg./ Munic. (/Fed.)

- Distrust > acceptance
- 'Starting' difficulties through elections, lethargy of administration, bottlenecks in realisation, juridical questions, non-cooperation with other programs

Personal website

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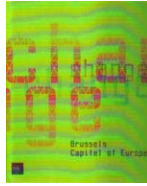
More information on
www.humanarc.be

HOME ARCHITECTUUR ONDERZOEK ONDERWIJS LINKS CONTACT SITEMAP HUMANARC?

Readers on Brussels

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LOZE P., CARTUYVELS V., CLAISSE J. (et al.) (2004) Change: Brussels, Capital of Europe , Bruxelles: Prisme Editions



STUDIO OPEN CITY (1998), Brussels, A Moving City, Brussel: Studio Open city, Centrum voor Architectuur en Design

Articles about the European Quarter on www.humanarc.be